

Office of the City Auditor



City and County of Honolulu
State of Hawai`i

Financial Audit of the City and County of Honolulu, State of Hawai'i

For the Fiscal Year Ended June 30, 2021

Single Audit of Federal Financial Assistance Programs

City and County of Honolulu Index

Year Ended June 30, 2021

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PART 1 INTRODUCTION



March 17, 2022

The Chair and Members of the City Council City and County of Honolulu Honolulu, Hawaii

We have completed our financial audit of the basic financial statements of the City and County of Honolulu, State of Hawaii (the "City"), as of and for the year ended June 30, 2021. Our report containing our opinion on those basic financial statements is included in the City's *Annual Comprehensive Financial Report*. We have also audited the City's compliance with requirements applicable to its major federal financial programs. We submit herein our reports on compliance and internal control over financial reporting and over federal awards, the schedule of expenditures of federal awards, and the schedule of findings and questioned costs in accordance with Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* ("Uniform Guidance").

The audit objectives and scope of our audit were as follows:

Audit Objectives

- To provide an opinion on the fair presentation of the City's basic financial statements and the schedule of expenditures of federal awards as of and for the year ended June 30, 2021 in accordance with accounting principles generally accepted in the United States of America.
- 2. To consider the City's internal control over financial reporting in order to design our auditing procedures for the purpose of expressing our opinions on the financial statements.
- To perform tests of the City's compliance with certain provisions of laws, regulations, contracts and grant agreements that could have a direct and material effect on the determination of financial statement amounts.
- 4. To consider the City's internal control over compliance with the requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance.

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808.531.3433



We performed an audit of the City's basic financial statements and schedule of expenditures of federal awards as of and for the year ended June 30, 2021, in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the provisions of the Uniform Guidance.

Our report on the basic financial statements of the City as of and for the year ended June 30, 2021 is included under a separate cover.

We would like to take this opportunity to express our appreciation to the personnel of the City and County of Honolulu for the cooperation and assistance extended to us during our audit. We will be pleased to discuss any questions that you or your associates may have regarding our recommendations.

Very truly yours,

Accenty LLP

DMN/MYO



PART 2

COMPLIANCE AND INTERNAL CONTROL OVER FINANCIAL REPORTING



Report of Independent Auditors on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

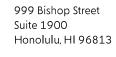
To the Chair and Members of the City Council City and County of Honolulu

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City and County of Honolulu, State of Hawaii (the "City"), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated December 30, 2021. Our report includes a reference to other auditors who audited the financial statements of the Board of Water Supply, Honolulu Authority for Rapid Transportation, and Oahu Transit Services, Inc., which are discretely presented component units, as described in our report on the City's financial statements. This report includes our consideration of the results of the other auditors' testing of internal control over financial reporting and compliance and other matters that are reported on separately by those other auditors. However, this report, insofar as it relates to the results of the other auditors, is based solely on the reports of the other auditors.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting ("internal control") to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and questioned costs, we identified certain deficiencies in internal control that we consider to be a material weakness.



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A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. We and the other auditors consider the deficiency described in the accompanying schedule of findings and questioned costs as Finding No. 2021-001 to be a material weakness.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in the accompanying schedule of findings and questioned costs as Finding No. 2021-002 to be a significant deficiency.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests and those of other auditors disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

City's Response to Findings

The City's response to the findings identified in our audit is described in the accompanying corrective action plan. The City's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Honolulu, Hawaii December 30, 2021

Accenty LLP





Report of Independent Auditors on Compliance for Each Major Program, Internal Control Over Compliance, and the Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

To the Chair and Members of the City Council City and County of Honolulu

Report on Compliance for Each Major Federal Program

We have audited the City and County of Honolulu, State of Hawaii's (the "City") compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the City's major federal programs for the year ended June 30, 2021. The City's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

The City's basic financial statements include, among other departments and agencies, the operations of the Board of Water Supply, which expended \$13,239,269 in federal awards, which is not included in the accompanying schedule of expenditures of federal awards for the year ended June 30, 2021. Our audit, described below, did not include the operations of the Board of Water Supply, because this unit separately engaged auditors to perform an audit in accordance with Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* ("Uniform Guidance").

Management's Responsibility

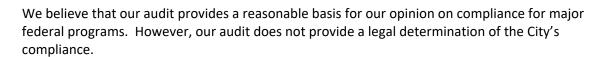
Management is responsible for compliance with federal statutes, regulations, and terms and conditions of its federal awards applicable to its federal programs.

Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of the City's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of the Uniform Guidance. Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

999 Bishop Street Suite 1900 Honolulu, HI 96813

office 808.531.3400 **fax** 808.531.3433 accuityllp.com



Basis for Qualified Opinion on Major Federal Program

As described in Finding No. 2021-003 in the accompanying schedule of findings and questioned costs, the City did not comply with requirements regarding:

Finding No.	Assistance Listing Number		
2021-003	14.239	HOME Investment Partnerships Program	Subrecipient Monitoring

Compliance with such requirements is necessary, in our opinion, for the City to comply with the requirements applicable to those programs.

Qualified Opinion on Major Federal Programs

In our opinion, except for the noncompliance described in the Basis for Qualified Opinion on Major Federal Program section, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on the major federal programs identified above for the year ended June 30, 2021.

Unmodified Opinion on Each of the Other Major Federal Programs

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its other major federal programs identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs for the year ended June 30, 2021.

Other Matters

The results of our auditing procedures disclosed an instance of noncompliance, which is required to be reported in accordance with the Uniform Guidance and which is described in the accompanying schedule of findings and questioned costs as Finding No. 2021-004. Our opinion on each major federal program is not modified with respect to this matter.

The City's response to the noncompliance findings identified in our audit is described in the accompanying corrective action plan. The City's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.





Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as discussed below, we identified certain deficiencies in internal control over compliance that we consider to be a material weakness and significant deficiencies.

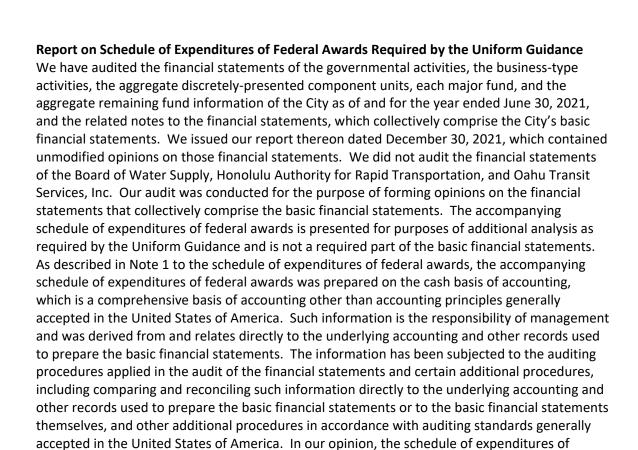
A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. We consider the deficiency in internal control over compliance described in the accompanying schedule of findings and questioned costs as Finding No. 2021-003 to be a material weakness.

A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiency in internal control over compliance described in the accompanying schedule of findings and questioned costs as Finding No. 2021-004 to be a significant deficiency.

The City's response to the internal control over compliance findings identified in our audit is described in the accompanying corrective action plan. The City's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.





federal awards is fairly stated in all material respects in relation to the basic financial statements

Honolulu, Hawaii March 17, 2022

Accenty LLP

as a whole.



City and County of Honolulu Schedule of Expenditures of Federal Awards Year Ended June 30, 2021

Federal Grantor/Program/Grant	Federal Assistance Listing Number	Pass-through Entity Identifying Number	Amount Provided to Subrecipients	Federal Expenditures
U.S. Department of Agriculture				
Child Nutrition Cluster				
Pass-through State Department of Education –				
Summer Food Service Program for Children	10.559	12-351523	\$ -	\$ 69,605
Total Child Nutrition Cluster				69,605
Total U.S. Department of Agriculture				69,605
U.S. Department of Housing and Urban Development				
CDBG-Entitlement Grants Cluster COVID 10 Community Development Black Crants (Entitlement Crants	14 210			60.002
COVID-19 – Community Development Block Grants/Entitlement Grants Community Development Block Grants/Entitlement Grants	14.218 14.218		267,030	69,983 8,294,683
• • •	14.210		267,030	
Total CDBG-Entitlement Grants Cluster			267,030	8,364,666
Emergency Solutions Grant Program COVID-19 – Emergency Solutions Grant Program	14.231		306,132	1,933,024
Emergency Solutions Grant Program	14.231		849,553	900,688
Total Emergency Solutions Grant Program	14.231		1.155.685	2.833.712
HOME Investment Partnerships Program	14.239		2,867,530	4,229,045
· -	14.239		2,807,530	4,229,045
Housing Opportunities for Persons with AIDS COVID-19 – Housing Opportunities for Persons with AIDS	14.241			4.000
Housing Opportunities for Persons with AIDS	14.241		553,390	581,663
Total Housing Opportunities for Persons with AIDS	21.212		553,390	585,663
Family Self-Sufficiency Program	14.896		333,390	198,700
Pass-through State Hawaii Housing Finance and Development Corporation –	14.690		-	198,700
Housing Trust Fund	14.275	111763285	_	1,136,019
Section 8 Project-Based Cluster				_,,
Lower Income Housing Assistance Program – Section 8 Moderate Rehabilitation	14.856		-	134,043
Total Section 8 Project-Based Cluster				134,043
Housing Voucher Cluster				- ,-
Section 8 Housing Choice Vouchers	14.871		-	60,271,618
COVID-19 – Section 8 Housing Choice Vouchers	14.871		-	1,856,565
COVID-19 – Mainstream Vouchers	14.879		-	95,007
Mainstream Vouchers	14.879			1,509,895
Total Housing Voucher Cluster				63,733,085
Total U.S. Department of Housing and Urban Development			4,843,635	81,214,933
U.S. Department of Justice				
COVID-19 – Coronavirus Emergency Supplemental Funding Program	16.034		-	156,054
Services for Trafficking Victims	16.320		-	65,103
DNA Backlog Reduction Program Equitable Sharing Program	16.741 16.922		-	359,537 446,989
	10.922		-	440,989
Pass-through State Department of Attorney General – Crime Victim Assistance	16.575	17-VA-02; 18-VA-02		1,421,190
Violence Against Women Formula Grants	16.588	18-WF-04	_	104,763
National Sexual Assault Kit Initiative	16.833	16-AK-03	-	3,178
Justice Assistance Grant ("JAG") Program				-, -
Edward Byrne Memorial Justice Assistance Grant Program	16.738		-	125,056
Pass-through State of Hawaii Department of Attorney General –				,
		17-DJ-09, -10; 18-DJ-02, -08;		
Edward Byrne Memorial Justice Assistance Grant Program	16.738	19-CD-02		125,607
Total JAG Program				250,663
Total U.S. Department of Justice				2,807,477

(continued)

City and County of Honolulu Schedule of Expenditures of Federal Awards Year Ended June 30, 2021

Federal Grantor/Program/Grant	Federal Assistance Listing Number	Pass-through Entity Identifying Number	Amount Provided to Subrecipients	Federal Expenditures
· · · · · · · · · · · · · · · · · · ·		Tuesta fing trained	- Julia Colpicito	
U.S. Department of Labor	47.074			267.044
YouthBuild	17.274		-	367,041
Employment Service Cluster Pass-through State Department of Labor & Industrial Relations –				
Employment Service/Wagner-Peyser Funded Activities	17.207	DEI VIII - PY17 - CC	_	95,464
Total Employment Service Cluster				95,464
WIOA Cluster				,
Pass-through State Department of Labor & Industrial Relations –				
		WIOA-18 & 19-A&DWP-0		
WIOA – Adult Program	17.258	WIOA-19 & 20-LAC-0	-	1,013,230
MICA Verila Askirikies	17.250	WIOA-18 & 19-YP-0;		1 000 104
WIOA – Youth Activities	17.259	WIOA-19-LAC-0 WIOA-18 & 19-A&DWP-0(DW);	-	1,080,184
WIOA Dislocated Worker Formula Grants	17.278	WIOA-19 & 20-LAC-0	_	621,172
Total WIOA Cluster	=			2,714,586
Pass-through State Department of Labor & Industrial Relations –				2,714,300
H-1B Job Training Grants	17.268	AAI-15-O	_	66,178
Total U.S. Department of Labor				3,243,269
Total 0.5. Department of Eabor				3,243,203
U.S. Department of Transportation Highway Planning & Construction Cluster Pass-through State Department of Transportation & Oahu Metropolitan Planning Organization –				
		CMAQ-0001(41);		
Highway Planning and Construction	20.205	STP-0001(042) (057); STP-0300(141); STP-7180(001); STP-7502(001)	_	2,126,071
Highway Planning and Construction	20.205	BR-NBIS-075 & 077	_	832,688
Highway Planning and Construction	20.205	206.02-17	-	203,517
Highway Planning and Construction	20.205	TAP-0300(151) FHWA 202.07-17; 203.03-16; 203.10-18; 203.12-19; 203.14-19; 203.17-19; 203.19-20; 203.21-20;	-	143,159
Highway Planning and Construction	20.205	TAP-0300(159)	_	1,342,493
Total Highway Planning & Construction Cluster		,		4,647,928
Federal Transit Cluster				1,017,320
Federal Transit – Formula Grants	20.507		4,265	30,962,256
COVID-19 – Federal Transit – Formula Grants	20.507		-	73,190,192
Bus and Bus Facilities Formula Program	20.526			2,567,427
Total Federal Transit Cluster			4,265	106,719,875
Highway Safety Cluster				
Pass-through State Department of Transportation –		PS20-08(06-O-01); AL-20-02; EM20-04(01-O-01); DD18-10(01-O-01); DD20-09(01-O-01); SC18-06(01-O-01);		
State and Community Highway Safety	20.600	SC20-06(01-O-01) TR20-03; OP18-05, 20-05(01-O-01); PS20-08(01-O-01) & (02-O-01);	-	920,776
National Priority Safety Programs	20.616	TR 20-03(02-O-01)		349,230
Total Highway Safety Cluster				1,270,006
Pass-through State Department of Transportation –				
-		AL18-02(07-O-01); AL20-02		
Alcohol Open Container Requirements	20.607	(01-O-01), (07-O-01), (12-O-01)		422,393
Total U.S. Department of Transportation			4,265	113,060,202
U.S. Donoutmont of Transcript			·	
U.S. Department of Treasury Equitable Sharing Program	21.016			563,127
COVID-19 – Coronavirus Relief Fund	21.019		21,434,262	344,050,961
COVID-19 – Emergency Rental Assistance Program	21.023		39,541,976	39,541,976

(continued)

City and County of Honolulu Schedule of Expenditures of Federal Awards Year Ended June 30, 2021

Federal Grantor/Program/Grant	Federal Assistance Listing Number	Pass-through Entity Identifying Number	Amount Provided to Subrecipients	Federal Expenditures
Environmental Protection Agency Congressionally Mandated Projects	66.202		-	241,075
Clean Water State Revolving Fund Cluster Pass-through State Department of Health –		C150051-78: C150048-07:		
Capitalization Grants for Clean Water SRF	66.458	C150048-06; C150048-00		8,403,104
Total Clean Water State Revolving Fund Cluster				8,403,104
Total Environmental Protection Agency				8,644,179
U.S. Department of Education Pass-through State Department of Human Services –				
Rehabilitation Services – Vocational Rehabilitation Grants to States	84.126	DHS 16-VR-3074; 17-VR-4100	-	94,493
Pass-through State Department of Education – 21st Century Community Learning Center	84.287	13023	_	32,907
Total U.S. Department of Education				127,400
U.S. Department of Health and Human Services Aging Cluster Pass-through State Executive Office on Aging – Special Programs for the Aging-Title III, Part B – Grants				
for Supportive Services and Senior Centers COVID-19 – Special Programs for the Aging-Title III, Part B – Grants	93.044	HON2016N03, ASO Log 20-199	673,477	816,940
for Supportive Services and Senior Centers	93.044	ASO Log 20-199	78,467	78,467
Special Programs for the Aging Title III, Part C – Nutrition Services COVID-19 – Special Programs for the Aging Title III,	93.045	HON2016N03, ASO Log 20-199	1,953,090	2,215,330
Part C – Nutrition Services (FFCRA)	93.045	ASO Log 20-199	621,940	621,940
COVID-19 – Special Programs for the Aging Title III, Part C – Nutrition Services National Family Caregiver Support Title III, Part E	93.045 93.053	ASO Log 20-199 HON2019NSIP; HON2020NSIP	1,492,272 360,839	1,492,272 360,839
Total Aging Cluster	33.033	HONZOISNSII , HONZOZONSII	5,180,085	5,585,788
Pass-through State Executive Office on Aging –			3,100,003	3,303,700
Nutrition Services Incentive Program COVID-19 – Nutrition Services Incentive Program	93.052 93.052	HON2016N03 ASO Log 20-199	236,675 7,000	293,121 7,000
Pass-through State Department of Health –	93.032	A30 L0g 20-133	7,000	7,000
Substance Abuse and Mental Health Services Projects of Regional and National Significance	93.243	ASO Log 16-125		89,196
Total U.S. Department of Health and Human Services	33.243	A30 L0g 10-123	5,423,760	5,975,105
Total 0.5. Department of Health and Human Services			3,423,700	3,373,103
Corporation for National and Community Service Retired and Senior Volunteer Program	94.002		_	70,593
Total Corporation for National and Community Service	3 1.002			70,593
Executive Office of the President High Intensity Drug Trafficking Area Program	95.001			1,630,521
Total Executive Office of the President	93.001			1,630,521
U.S. Department of Homeland Security				
O.S. Department of Homeland Sectority Pass-through Hawaii Emergency Management Agency – Homeland Security Grant Program				
State Homeland Security Program	97.067	EMW2018-SS-00006; EMW2019-SS-00019; EMW2018-SS-00006;	-	311,794
Urban Areas Security Initiative Program	97.067	EMW2019-SS-00019;		934,809
Total Homeland Security Grant Program			-	1,246,603
Disaster Grants – Public Assistance (Presidentially Declared Disasters)	97.036	FEMA-4365-DR-HI	-	898,796
Hazard Mitigation Grant Emergency Management Performance Grants	97.039 97.042	FEMA-4282-DR-HI EMF-2019-EP-00006	-	7,788 500,000
Total U.S. Department of Homeland Security	37.042	2 2023 E1 00000		2,653,187
Total Expenditures of Federal Awards			\$ 71,247,898	\$ 603,652,535

(concluded)

1. Basis of Presentation

The accompanying schedule of expenditures of federal awards includes the federal grant activity of the City and County of Honolulu ("City") and is presented on the cash basis of accounting and in accordance with Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* ("Uniform Guidance"). Therefore, some amounts may differ from amounts presented in, or used in the preparation of the basic financial statements. The schedule does not include the federal grant activity of the Board of Water Supply, a discretely-presented component unit of the City.

2. Loans Outstanding

The City had the following loan balances outstanding awarded as of and for the year ended June 30, 2021, which are not presented in the schedule of expenditures of federal awards. There were no advances in fiscal year 2021.

Program Title	Assistance Listing Number	Loans Outstanding
Community Development Block Grants/Entitlement Grants HOME Investment Partnerships Program Section 8 Housing Choice Vouchers	14.218 14.239 14.871	\$ 25,380,687 22,674,095 3,647,688
		\$ 51,702,470

3. Capitalization Grants for Clean Water State Revolving Funds

For the year ended June 30, 2021, federal awards and state matching fund expenditures under capitalization grants for clean water state revolving funds were as follows:

Federal	\$ 8,403,104
State	 10,481
	\$ 8,413,585

4. Indirect Cost Rate

The City does not use the 10% de minimis indirect cost rate allowed under the Uniform Guidance.

PART 3

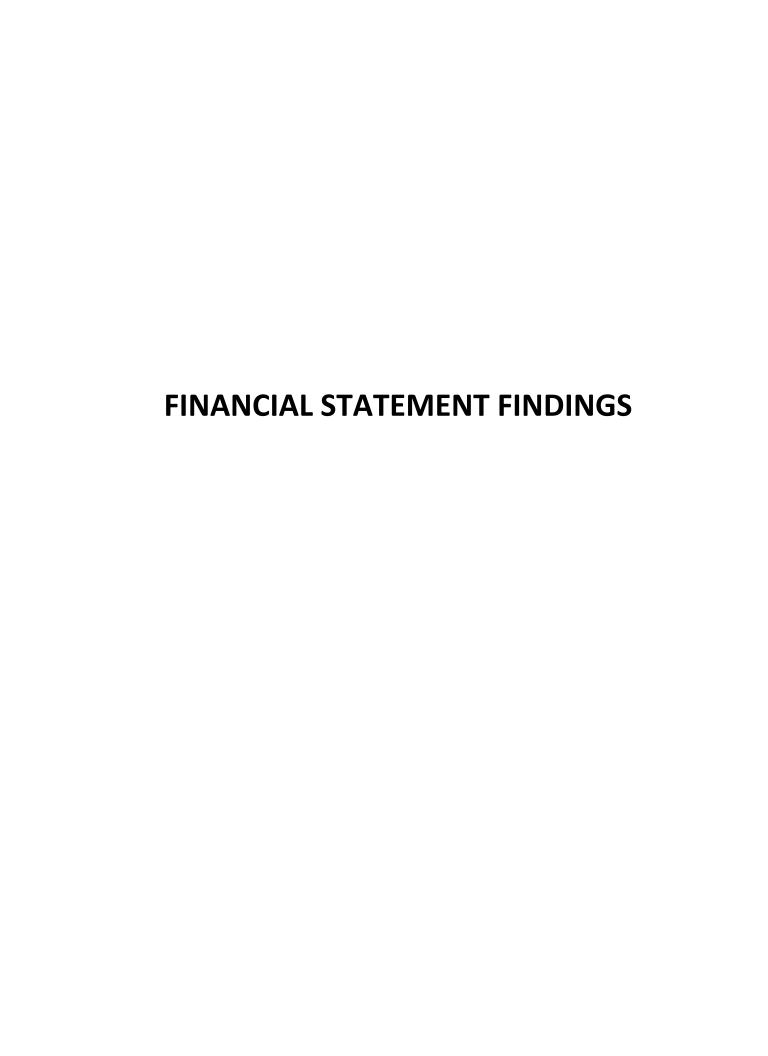
SCHEDULE OF FINDINGS AND QUESTIONED COSTS

Section I – Summary of Auditors' Results

Financial Statements	
Type of auditors' report issued	Unmodified
Internal control over financial reporting	
 Material weaknesses identified? 	X yesno
 Significant deficiencies identified? 	X yes none reported
Noncompliance material to financial statements noted?	yes <u>X</u> no
Federal Awards	
Internal control over major programs	
 Material weaknesses identified? 	X yes no
 Significant deficiencies identified? 	X yes none reported
Type of auditors' report issued on compliance for major programs An unmodified opinion was issued on the City and County of Honolulu's compliance with its major federal programs for the year ended June 30, 2021, except for the requirements regarding subrecipient monitoring for the HOME Investment Partnerships Program (Assistance Listing No. 14.239), for which the opinion on compliance was qualified.	Qualified
Any audit findings disclosed that are required to be reported in accordance with the Uniform Guidance?	X_yesno
Dollar threshold used to distinguish between type A and type B program	\$ 3,000,000
Auditee qualified as low-risk auditee?	ves X no

Identification of Major Programs

Assistance Listing	
Number	Name of Federal Program or Cluster
14.231 14.231	Emergency Solutions Grant Program Emergency Solutions Grant Program COVID-19 — Emergency Solutions Grant Program
14.239 21.019 21.023	HOME Investment Partnerships Program COVID-19 – Coronavirus Relief Fund COVID-19 – Emergency Rental Assistance Program
20.507 20.507 20.526	Federal Transit Cluster Federal Transit – Formula Grants COVID-19 – Federal Transit – Formula Grants Bus and Bus Facilities Formula Program
93.044	Aging Cluster Special Programs for the Aging-Title III, Part B – Grants for Supportive Services and Senior Centers
93.044	COVID-19 – Special Programs for the Aging-Title III, Part B – Grants for Supportive Services and Senior Centers
93.045 93.045	Special Programs for the Aging Title III, Part C – Nutrition Services COVID-19 – Special Programs for the Aging Title III, Part C – Nutrition Services (FFCRA)
93.045 93.053	COVID-19 – Special Programs for the Aging Title III, Part C – Nutrition Services National Family Caregiver Support, Title III, Part E



Section II – Financial Statement Findings

Finding No. 2021-001: Financial Statement Reporting – Honolulu Authority for Rapid Transportation ("HART") (Material Weakness)

Condition

HART reports on a cash basis throughout the fiscal year and only prepares accrual basis financial statements for its annual report as of and for the fiscal year ended June 30. Accordingly, in preparing accrual basis financial statements, there should be written procedures to clearly define the reporting and closing procedures, the timing of such procedures, and the review and approval process involved. Included in the reporting and closing procedures should be account reconciliations that must be prepared, and adjustments that must be recorded in order to properly present timely accrual basis financial statements. This process ensures the accuracy and validity of the financial information provided.

HART's auditors identified five misstatements that were material to HART's financial statements as of and for the fiscal year ended June 30, 2021. These misstatements were identified by audit procedures performed during the course of the audit and are indicators that HART's internal controls over financial reporting were either not properly designed or were not operating as designed.

A similar finding was reported as a material weakness in the prior year as Finding No. 2020-001.

Criteria

Management is responsible for establishing and maintaining internal control over financial reporting to permit the preparation of HART's financial statements in conformity with accounting principles generally accepted in the United States of America. These accounting principles require financial statements to be prepared using the economic resources measurement focus and accrual basis of accounting. Effective internal control supports timely and accurate financial reporting.

Cause

The accuracy and delay of the preparation of the accrual basis financial statements and the trial balance were affected by the following:

- Account reconciliations not being performed timely;
- Numerous audit and client adjustments proposed after receipt of the initial trial balance;
- Follow-ups with management regarding classification of the information contained in the supporting schedules;
- Insufficient or appropriate resources devoted to timely closing process; and
- Inappropriate application of U.S. GAAP.

Effect

The preceding issues resulted in significant delays in HART's auditors receiving the trial balances and accrual basis financial statements that captured all valid journal entries and accruals, which in turn delayed the audit process.

Recommendation

HART's auditors recommend that HART management re-evaluate its annual closing process to clearly define financial reporting and closing procedures, the timing of such reporting, and the review and approval process involved. These written procedures should also document the process to ensure the trial balance and financial statement preparation process captures all valid journal entries and accruals, and that the year-end trial balance is complete and accurate.

HART management should also consider performing adjustments, including cash to accrual or capitalization of costs, etc., prior to fiscal year-end closing, either on a quarterly or semi-annual basis, or at the end of third quarter of the fiscal year. An evaluation should be made by management to determine if additional resources are needed to perform these procedures.

Lastly, HART management should properly apply U.S. GAAP. The purpose of U.S. GAAP standards is to help ensure the financial information provided to investors, regulators and stakeholders is accurate, reliable and consistent with one another. Therefore, the improper application of U.S. GAAP may lead to incorrect recording and reporting of accounting information, as well as the possibility of producing financial statements that are not complete, consistent and comparable.

Finding No. 2021-002: Information Technology General Control Deficiencies (Significant Deficiency)

Condition

Information technology ("IT") is a strategic element of the City's operations. Because of the high volume of transactions at the City, the establishment of internal controls over processes incorporating IT is critical to its operations. As part of our financial statement audit for the year ended June 30, 2021, we performed an IT general controls review of the following systems operated by the City:

- Windows Domain;
- AMS Advantage Financial Management System ("Advantage Financial");
- AMS Advantage Human Resources Management System ("Advantage HRM");
- Personnel Time and Attendance System;
- IAS World Web Based Real Property System ("IAS");
- Revenue Collection Cashier System; and
- Official Payment Corporation.

Our review resulted in several IT control deficiencies in the area of logical security and IT operations as follows:

Logical security

- A review of permissions assigned to security roles was not performed on the Advantage Financial, Advantage HRM, and IAS systems to determine whether access rights granted to employees were commensurate with their job responsibilities.
- Real Property Division and Treasury Division users process transactions in the IAS system and can add or modify access rights causing a segregation of duties concern and no monitoring control is in place to detect unauthorized transactions.

IT operations

A disaster recovery or restoration test was not performed for the Advantage system.

Collectively, the number and related nature of the IT control deficiencies resulted in an overall significant deficiency.

A similar finding was reported in the prior year as Finding No. 2020-002.

Criteria

When IT is used to initiate, record, process and report on transactions included in the financial statements, the systems and related processes should include internal controls to prevent or detect potential misstatements.

Cause

The City's IT policies and procedures do not include internal control procedures addressing the risks discussed above or are not being consistently followed.

Effect

Internal controls in the areas of logical security and IT operations address the following risks:

Logical security

Unauthorized access to financial systems could result in the loss of data, unauthorized or nonexistent transactions, or inaccurately recorded transactions.

IT operations

In the event of data loss or data integrity concerns, financial system data may not be recoverable.

Recommendation

We recommend that the City perform the following:

Logical security

- Implement user access review procedures to ensure user access rights are commensurate with job responsibilities.
- Implement proper segregation of duties amongst those who administer IT security and perform transaction and accounting duties.

IT operations

Implement procedures to periodically test data recovery procedures.

FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

Section III - Federal Award Findings and Questioned Costs

Questioned Cost

Finding No. 2021-003: Subrecipient Monitoring

(Material Weakness)

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Federal Agency: Housing and Urban Development

Assistance Listing Number 14.

and Title: HOME Investment Partnerships Program

Award Number and Year: M02-MC150201 2003

M03-MC1502012004M04-MC1502012005M05-MC1502012006M06-MC1502012007

Repeat Finding? Yes, Finding No. 2020-004

Condition

The financial review portion of the subrecipient monitoring was not performed for four out of five projects tested.

The City also lacked the proper monitoring controls related to the following: 1) a formal review process to ensure reports are reviewed and finalized, and 2) procedures to review subrecipient Single Audit reports and related findings.

Criteria

2 CFR 200.331 states that depending on the pass-through entity's assessment of risk posed by the subrecipient, one monitoring tool that may be useful for the pass-through entity to ensure proper accountability and compliance with program requirements and achievement of performance goals is an on-site review of the subrecipient's program operations. 2 CFR 200.331(b) states that pass-through entities must evaluate each subrecipient's risk of noncompliance with Federal statutes, regulations, and the terms and conditions of the subaward for purposes of determining the appropriate subrecipient monitoring. 2 CFR 200.331(d) states that pass-through entities must monitor subrecipients and issue management decisions for audit findings related to the subaward.

2 CFR 92.504(d) requires a financial review to be performed at least annually for rental projects with 10 or more units.

Effect

Failure to perform reviews timely may result in subrecipients misusing or mismanaging program funds.

Cause

Due to significant staffing turnover and COVID-19 pandemic restrictions, the City was unable to perform timely reviews and complete the monitoring reports. There was a lack of diligence in complying with the policies and procedures.

Recommendation

Management should create policies and procedures to ensure required monitoring procedures are performed timely, including the review and issuance of monitoring reports. Management should also implement a schedule for targeted monitoring and comprehensively track those projects that require monitoring.

Questioned Cost

Finding No. 2021-004: Eligibility

(Significant Deficiency)

100

Federal Agency: HUD

Assistance Listing Number 14.239

and Title: HOME Investment Partnerships Program

Award Number and Year: M19-MC150201 2019

Repeat Finding? No

Condition

During our audit, we examined 17 haphazardly selected tenant-based rental assistance ("TBRA") recipients and identified one tenant with a miscalculated rental assistance payment amount. The miscalculation resulted in an overpayment of \$100 to the tenant during the year ended June 30, 2021.

Criteria

24 CFR 92.252(a) provides certain rental assistance limitations that apply to the rent plus the tenant's utility allowance. The maximum rent is the lesser of 1) the fair market rent for existing housing for comparable units in the area as established by HUD under 24 CFR 888.111; or 2) a rent that does not exceed 30% of the adjusted income of a family whose annual income equals 65% of the median income for the area, as determined by HUD, with adjustments for number of bedrooms in the unit. The HOME rent limits provided by HUD include average occupancy per unit and adjusted income assumptions.

Effect

Failure to properly review rent calculations resulted in \$100 in improper TBRA payments.

Cause

Due to insufficient staffing and controls, review over TBRA rent calculations were not performed.

Recommendation

Management should create policies and procedures to ensure TBRA rental assistance payments are calculated correctly in accordance with 24 CFR 92.252.

DEPARTMENT OF BUDGET AND FISCAL SERVICES

CITY AND COUNTY OF HONOLULU

530 SOUTH KING STREET, ROOM 208 • HONOLULU, HAWAII 96813 PHONE: (808) 768-3900 • FAX: (808) 768-3179 • INTERNET: www.honolulu.gov

RICK BLANGIARDI MAYOR



ANDREW T. KAWANO DIRECTOR

CARRIE CASTLE DEPUTY DIRECTOR

Ms. Arushi Kumar Office of the City Auditor 1001 Kamokila Boulevard, Suite 216 Kapolei, Hawaii 96707

Dear Ms. Kumar:

SUBJECT: Single Audit Report for the Fiscal Year Ended June 30, 2021

Enclosed is the response to the recommendations included in Accuity LLP's preliminary draft of the single audit report of the City and County of Honolulu for the fiscal year ended June 30, 2021. The response includes a summary on the status of prior audit findings, actions taken or contemplated, anticipated completion dates, and City personnel responsible for the corrective action.

Sincerely,

FOR Andrew T. Kawano, Director **Budget and Fiscal Services**

Passei Castle

Enclosure

APPROVED:

Michael D. Formby Managing Director

SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

City and County of Honolulu Summary Schedule of Prior Audit Findings Year Ended June 30, 2021

Finding No.	Description	Classification	Sta Resolved	Unresolved	Current Year Finding No.
2020-001	Timely Financial Statement Reporting for the HART	Material Weakness		x	2021-001
2020-002	Information Technology General Controls Deficiencies	Significant Deficiency		x	2021-002
2020-003	Change Order – HART	Significant Deficiency	X		
2020-004	Subrecipient Monitoring	Material Weakness		x	2021-003
2020-005	Period of Performance	Significant Deficiency		x	
2020-006	Period of Performance	Significant Deficiency	x		

City and County of Honolulu Summary Schedule of Prior Audit Findings Year Ended June 30, 2021

Corrective Actions Taken for Unresolved Findings

Finding No. 2020-001

HART is establishing comprehensive documentation of its financial closing procedures. Management will continue to identify and include adjustments and journal entries to be reflected in the initial trial balance. Management also noted, however, that the nature of risks associated with a large, capital project often results in accruals and other adjustments necessary to prevent material misstatement.

Due to the ongoing nature of the project, HART reports on a cash basis throughout the fiscal year and prepares adjustments at year-end. Performing interim adjustments (i.e., quarterly or semi-annually) would serve no meaningful financial reporting purpose nor would it provide any direct benefit to the financial closing process.

HART filled vacancies during the year which provided for more preparation of the year-end closing and financial information. However, management will re-evaluate the capacity and capability of staffing to identify the need for additional resources.

Finding No. 2020-002

Corrective actions were taken in fiscal year 2021 to mitigate a number of the previously reported deficiencies; however, additional deficiencies were noted. Corrective action is still ongoing.

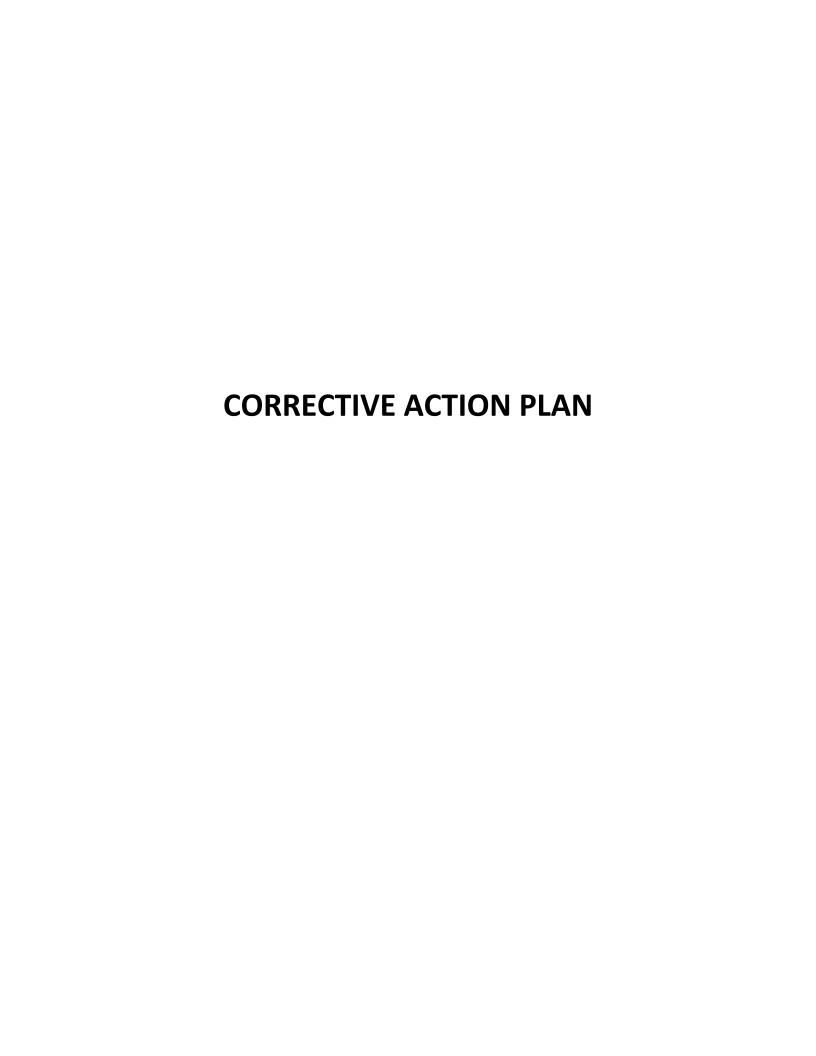
Finding No. 2020-004

Corrective actions were taken in fiscal year 2021 to mitigate the previously reported deficiencies; however, certain deficiencies remained deficiencies in fiscal year 2021. Corrective action is still ongoing.

Finding No. 2020-005: Period of Performance – CDBG

The City is aware of the types of costs that are allowable and followed reimbursement guidelines. In this instance, the Subrecipient overpaid the general contractor. The City resolved the program noncompliance and collected imputed interest from the Subrecipient.

The City has established procedures to ensure compliance with the CDBG timeliness standard and adherence to the workout plan submitted to HUD, but was unable to fully adhere to this plan due to the ongoing COVID-19 pandemic, which led to various disruptions to the City's operations.



CITY AND COUNTY OF HONOLULU Schedule of Findings and Questioned Costs Year Ended June 30, 2021

CURRENT YEAR FINDINGS AND RECOMMENDATIONS

Finding No. 2021-001: Timely Financial Statement Reporting for the Honolulu Authority for Rapid Transportation ("HART") (Material Weakness – Financial Reporting)

<u>Audit Recommendation:</u> HART's auditors recommend that HART management re-evaluate its annual closing process to clearly define financial reporting and closing procedures, the timing of such reporting, and the review and approval process involved. These written procedures should also document the process to ensure the trial balance and financial statement preparation process captures all valid journal entries and accruals, and that the year-end trial balance is complete and accurate

HART management should also consider performing adjustments, including cash to accrual or capitalization of costs, etc., prior to fiscal year-end closing, either on a quarterly or semi-annual basis, or at the end of third quarter of the fiscal year. An evaluation should be made by management to determine if additional resources are needed to perform these procedures.

<u>Administration's Comment:</u> HART is establishing a comprehensive documentation of our financial closing procedures. We will continue to identify and include adjustments and journal entries to be reflected in the initial trial balance. We would like to note, however, the nature of risks associated with a large, capital project, often results in accruals and other adjustments necessary to prevent material misstatement.

Due to the on-going nature of the project, HART reports on a cash basis throughout the fiscal year and prepares adjustments at year end. Performing interim adjustments (i.e., quarterly or semi-annually) would serve no meaningful financial reporting purpose, nor would it provide any direct benefit to the financial closing process.

HART filled vacancies during the year which provided for more preparation of the year-end closing and financial information. However, we will re-evaluate the capacity and capability of staffing to identify the need for additional resources.

Anticipated Completion Date: March 2022

Contact Person(s): Brent Lewis, Honolulu Authority for Rapid Transportation, Deputy Director

Finding No. 2021-002: Information Technology General Control Deficiencies (Significant Deficiency – Financial Reporting)

Audit Recommendation: We recommend that the City perform the following:

Logical security:

- 1) Implement user access review procedures to ensure user access rights are commensurate with job responsibilities.
- 2) Implement proper segregation of duties amongst those who administer IT security and perform transaction and accounting duties.

IT Operations: Implement procedures to periodically test data recovery.

CITY AND COUNTY OF HONOLULU Schedule of Findings and Questioned Costs Year Ended June 30, 2021

Administration's Comment:

Logical security:

- 1) The City implemented user access review procedures to ensure user access rights are commensurate with job responsibilities, and performs such reviews semi-annually.
- 2) The City is in the process of implementing proper segregation of duties amongst those who administer IT security and perform transaction and accounting duties.

IT Operations: The City is implementing procedures to periodically test data recovery.

Anticipated Completion Dates:

Logical security:

- 1) Completed
- 2) In progress
 - The security roles review will be completed during the Advantage 4.0 upgrade by May 2023.

IT Operations: March 2022

Contact Person(s):

Logical security:

- 1) Bong Canja, Department of Information Technology, Data Processing Systems Analyst II
- 2) Ada Auw-Robinson, Department of Information Technology, Data Processing Systems Analyst IV Bong Canja, Department of Information Technology, Data Processing Systems Analyst II

IT Operations: Ada Auw-Robinson, Department of Information Technology, Data Processing Systems Analyst IV

Finding No. 2021-003: Subrecipient Monitoring (Material Weakness – Internal Control Over Compliance)

<u>Audit Recommendation:</u> Management should create policies and procedures to ensure required monitoring procedures are performed timely, including the review and issuance of monitoring reports. Management should also implement a schedule for targeted monitoring and comprehensively track those projects that require monitoring.

<u>Administration's Comment:</u> The City will adhere to policies and procedures for the timely performance of required monitoring, including the review and issuance of monitoring reports. The City will prepare a schedule for targeted monitoring and comprehensively track these projects. The City acknowledges that the finding was caused in part by the aforementioned staffing-related issues which the City has attempted to address and will continue to attempt to address by filling the vacant positions responsible for monitoring.

Anticipated Completion Date:

June 2022 (for the monitoring related issues including issuance of reports) Ongoing (until the Post Development Monitoring Section is fully staffed)

Contact Person(s): Evan Wharton, Department of Budget and Fiscal Services, Planner VI

CITY AND COUNTY OF HONOLULU Schedule of Findings and Questioned Costs

Year Ended June 30, 2021

Finding No. 2021-004: Eligibility (Significant Deficiency – Internal Control Over Compliance)

<u>Audit Recommendation:</u> Management should create policies and procedures to ensure TBRA rental assistance payments are calculated correctly in accordance with 24 CFR 92.252.

<u>Administration's Comments:</u> The City established policies and procedures to ensure TBRA rental assistance payments are calculated correctly in accordance with 24 CFR 92.252.

Anticipated Completion Date: Completed

Contact Person(s): Andrea Gaines, Department of Community Services, Assistant Administrator

Faalilo Reilley, Department of Community Services, Community Services Specialist IV

Finding No. 2020-005: Period of Performance (Significant Deficiency – Internal Control Over Compliance)

<u>Audit Recommendation:</u> We recommend that the City establish procedures to ensure that it complies with the CDBG timeliness standard specified in 24 CFR 570.902. In addition, we recommend that the City ensures that it adheres to the workout plan it submitted to HUD.

<u>Administration's Comment:</u> The City will adhere to procedures to comply with the CDBG timeliness standard specified in 24 CFR 570.902.

<u>Anticipated Completion Date:</u> Ongoing (as HUD has currently suspended all corrective actions, sanctions, and informal consultations for timeliness in light of the ongoing COVID-19 pandemic according to the aforementioned effect of the finding)

Contact Person(s): Holly Kawano, Department of Budget and Fiscal Services, Federal Grants Coordinator